# Press Release: Need for better interinstitutional cooperation on reviewing laws, say EU Auditors

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Pressemitteilung: Interinstitutionelle Zusammenarbeit bei der Überprüfung von Rechtsvorschriften muss verbessert werden, so das Fazit des Europäischen Rechnungshofs

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Speech by First Vice-President Frans
Timmermans at the European Parliament
plenary session on the preparation of
the European Council meeting of 28 and
29 June 2018

Thank you Mr President,

Honourable Members,

I would be amiss if I would not start with what passed in Charlevoix. I am not one to declare that the rules-based international system, so carefully built up after the Second World War, is now collapsing before our very eyes. However, it is the first time since 1945 that an American President has not seen it as an American strategic interest to work hard to ensure a vibrant and unified Europe and a robust transatlantic relationship.

This means that the EU needs to take its destiny more into its own hands. And we should be confident about our ability to do so, because our foundations

are strong. Our Union is built upon Member States that voluntarily and democratically decided to link their destinies and shape their future together.

The basis for this shared destiny is the tripod of democracy, the rule of law and the respect for human rights. This is how one creates unity between big and small, how one creates unity in full respect of our diversity.

And it is in turn our unity that gives us strength globally to pursue better and more sustainable standards for everyone, to defend global trading rules, to boldly address climate change, to protect our citizens against geopolitical and/or geo-economic challenges, and to better grasp the opportunities that globalisation has to offer.

And so this month's European Council comes at an auspicious time. And it is a good opportunity to show political will, decisiveness and unity.

But we should look beyond the daily twitter feed, and also keep our eye on the ball with regard to the work that lies ahead of us.

Last December, leaders agreed to come back to a number of issues in March. In March, they agreed to come back to those same issues in June.

While important decisions take time, we cannot postpone decisions indefinitely. The situation in the Mediterranean is a stark reminder that we cannot wish problems away. No fence is high enough and no sea is wide enough to render our countries immune to the greatest pull factor there is: the freedom, the prosperity and the stability of our Union.

In recent months, under the guidance of the Bulgarian Presidency, the European Union has shown what is possible when we are united and committed to finding European solutions.

We agreed for instance on the difficult issue of the Posted Workers Directive thanks in large part to this House. Equal pay for equal work in the same place will now become a reality for all Europeans.

We made substantial progress on our Digital Single Market with regard to abolishment of roaming, and on clarifying and strengthening audio-visual media services or telecoms rules.

With regard to Brexit too, the EU is united. Our goal is to ensure we together with our British partners do 'as little harm' as possible to either side and to work together towards an orderly process in the interest of all citizens in the EU and in the United Kingdom.

The European Council of June will take stock on a number of issues, in particular the question of Ireland and Northern Ireland, as well as the future relationship between the UK and the EU. We still have three more weeks to go and it is important to use this time to achieve real progress in the interest of all. Parliament, Council and Commission are working together to deliver.

In the next months we also have to deliver on the legislative files we identified as our common priorities under the two Joint Declarations. From plastics to migration, from energy to transport, from the European Solidarity Corps to the European Citizens' Initiative.

We have promised this to the European citizens before the next elections. It will be our collective achievement. The Joint Declarations guide our work. So let us stick to our commitments.

As we approach the June European Council, this then is the spirit and the approach that all leaders must take. United by our values, linked by our interests, and concerted in our actions.

Das gilt auch für die Wirtschafts- und Währungsunion. Denn je stärker diese ist, umso mehr verleiht sie der Union als Ganzes Kraft, was sich wiederum positiv auf den Lebensstandard der Europäerinnen und Europäer auswirkt. Deshalb ist es unsere Pflicht, den Euro zu stärken.

Die Kommission hat bereits im Dezember ein umfassendes Paket vorgelegt, um unserer Gemeinschaftswährung zusätzliche Stärke und Handlungsfähigkeit zu verleihen.

Wir haben außerdem vor wenigen Wochen konkrete Haushaltsinstrumente vorgeschlagen, um Reformen zu fördern und Investitionen im Euroraum selbst in Zeiten asymmetrischer Schocks zu gewährleisten.

Dass die Mitgliedstaaten die Vorschläge der Kommission diskutieren, ist ein erster wichtiger Schritt. Doch es reicht nicht, wenn wir lediglich feststellen, was notwendig und geboten ist.

Wir haben zwar bereits Fortschritte gemacht und Lehren aus der Krise gezogen – sei es bei der Reduzierung notleidender Kredite im europäischen Bankensektor, beim Aufbau der Kapitalmarktunion oder bei der Einigung im Ecofin-Rat im Mai, als wir Maßnahmen ergriffen haben, um die Risiken im Bankensektor weiter zu reduzieren. Das war ein wichtiger Schritt hin zur Vollendung der Bankenunion.

Der Gipfel im Juni, der "Leaders' Agenda", ist der Moment, die Ideen und den politischen Willen endlich auch in konkrete Entscheidungen und Taten umzusetzen.

Wir müssen uns endlich darauf einigen, dass der europäische Stabilitätsmechanismus die Letztsicherung für den einheitlichen Abwicklungsfonds übernehmen kann. Und dafür müssen wir endlich auch beim einheitlichen europäischen Einlagensicherungssystem weiterkommen, das nicht über Nacht aufgebaut werden kann, sondern für das Vorbedingungen zu erfüllen sind.

Und gestatten Sie mir auch den mehrjährigen Finanzrahmen zu erwähnen. Ich glaube, dass wir uns vor den nächsten Wahlen unbedingt einigen müssen.

En ce qui concerne la gestion des migrations, la situation n'est en rien comparable à ce qu'elle était il y a trois ans. Mais ici également nous avons

encore du travail à faire pour compléter la mise en place d'une politique migratoire fondée sur la responsabilité et la solidarité tout en assurant une meilleure protection de nos frontières extérieures.

Les négociations ont déjà bien avancé sur une bonne partie des éléments proposés par la Commission pour réformer notre régime d'asile européen commun, notamment sur l'harmonisation des conditions d'accueil et les conditions et standards de protection, ainsi que sur un cadre commun de réinstallation pour renforcer les voies d'entrée légales. Nous avons également marqué du progrès sur le renforcement d'Eurodac, la base de données de l'Union européenne contenant les empreintes digitales des demandeurs d'asiles, et nous avons déjà un accord politique sur le renforcement de l'Agence de l'Union européenne pour l'asile.

Le Parlement s'est engagé dans toutes ces négociations avec détermination et a réussi à améliorer la qualité des textes. Et je voudrais saluer les efforts considérables accomplis par la présidence bulgare dans ce domaine.

Mais pour finaliser un accord sur l'ensemble de la réforme de notre politique d'asile, il faut maintenant trouver un compromis sur le mécanisme de Dublin. Et je veux soutenir avec toute force de la part de la Commission les propos du Président du Parlement à cet égard. Là aussi on peut noter des avancées, en particulier la création d'un volet préventif de ce mécanisme. Prévenir la crise future est aussi important que la gestion de la crise elle-même.

Mais évidemment il faut reconnaître et respecter les différentes positions et sensibilités qui existent entre nos pays sur ces questions très délicates. Il est temps de résoudre ce problème. Tous les éléments sont sur la table, il est temps d'agir — je suis en parfait accord avec le Président du Parlement européen.

Ainsi la Commission attend des chefs d'Etat et de gouvernement de bien vouloir se pencher sérieusement sur la question de Dublin et d'esquisser les orientations nécessaires pour parvenir à des solutions équilibrés qui aient l'appui de tous et qui soient des solutions solides et durables, fondées sur la base de nos valeurs en commun.

On risque non seulement de perdre nos valeurs mais de porter atteinte à notre humanité même si on ne trouve pas des solutions qui nous donnent la possibilité de voir des personnes en crise comme des êtres humains qui ont besoin de notre aide.

Etant donné l'importance de ce défi, avec une importance, je crois, existentielle pour l'Union européenne, la Commission proposera cet après-midi un renforcement ambitieux et important des moyens financiers pour soutenir notre politique commune dans les cours des prochaines années.

Je vous remercie pour votre attention, Monsieur le Président.

#### Closing remarks

I have been listening very carefully to the debate on migration, and having dealt with this issue over the last four years, I try and formulate for

myself why it has been impossible to find a solution so far at the European level. I think the answer lies in the concept of moral hazard. I think there is a lack of confidence between the Member States that the other state will do what they agreed to do to find a solution.

Indeed, Italy and Greece for a very long time complained and said: you are leaving us alone; we need to find a solution, Dublin does not work and we are swamped, we are overwhelmed by the numbers of refugees arriving.

And then for too long they got the answer: that is Dublin, deal with it, it is your task!

And then of course we arrived at a situation of waving through. And this led to a lot of suspicion in other Member States: they are not doing their job, they are waving through refugees by the numbers.

So I think there is no state that can claim to be completely innocent in the situation we have found ourselves now.

I also believe there is some criticism possible if people in Italy keep saying: we were left completely alone, we were completely abandoned.

Yes, for a long time that is true. But I find it difficult to explain that when I go to Germany where I look at the numbers of people, refugees that were taken up in Germany. Look at the number of refugees that were taken up in Sweden, incredibly — a vast problem that now is integration of these refugees in many countries.

So as long as we keep refusing the idea that we have a collective problem that can only be tackled with collective solutions, as long as we do not see that we will not find a solution. As long as Member States just stick to their own solution and say "we are the only ones who are right, and as long as the rest of Union does not do what we do", we will not find a solution and we will fail collectively.

Given the size of the migration challenge the world faces, not just Europe, given the developments in Africa, do you really think that building walls and fences and refusing to accept ships is going to bring a solution? Will that stop the pressure? Do you really think that if we do not stick together on this individual Member States will be able to reach agreements with the states of origin to take back their migrants if they do not have the right to asylum? Do you really think that individually we can create a prospect for Africa that will allow young Africans to see future in their own country instead of feeling the need to come to Europe? Do you really think that if we take away a bit of the humanity of people on ships and then say these are just migrants, that we will stay, that we will continue our policy on the basis of our values and human rights? Do you not agree that by denying other people's humanity, we take away part of our own humanity? Does that not kill us morally, if we continue like that?

And I am not saying everyone who wants to come to Europe should be welcomed, but I am saying we need to put an end to the dying in the Mediterranean and I

am saying this can only be done if Europe collectively devises stronger protection of our external borders. If we finally devise a common European asylum policy, if we finally make headway in having agreements with the countries of origin, so that they take back the citizens. If we finally have a realistic plan of investment in Africa so that Africa develops in a way that people want to stay in Africa. And if we finally come to terms with the fact that in a time of crisis and one or two or three of our Member States overwhelmed, they should be able to count on the solidarity of all Member States.

And the only way we will find a sustainable solution for the migration issue — which will not go away, whatever we do — is if we do all these things at the same time. There is not one — I know, according to your political preferences you have a preference for one or the other of the solutions, but none of you can close your eyes to the fact that you could only deal with it if all these solutions are part of our approach. And if we do not do this as Europeans, who else will? Member States will not be able to do it on their own, whatever their policies are.

Let me end on one point. We are at a risk in this time of turbulence and huge challenges to fall into the trap of entering into faustian deals: "to handle the migration issue, perhaps we should not have as much of the rule of law or the respect for human rights as is good for us". Please stay away from that faustian deal, because you will lose on all scores.

What is the price of unity of the European Union? Should the price of unity of the European Union be: let us not make a point of the rule of law and human rights, just so we can have unity? I can guarantee you: if the respect of the rule of law and human rights is no longer a quintessential element of our Union, we will lose both the human rights and the rule of law and the European Union, and that is a price that is far too high to pay.

Thank you very much, Mr President.

# <u>Security Union: Commission welcomes</u> <u>agreement on a reinforced Schengen</u> <u>Information System</u>

Today, a political agreement was reached by the European Parliament and the Council on the Commission's proposals to strengthen the <u>Schengen Information System</u> (SIS) — Europe's most widely used information sharing system for security and border management. Consulted over 5 billion times by national authorities in 2017, the reinforced SIS will help border guards to better monitor who is crossing the EU's borders; support police and law enforcement in capturing dangerous criminals and terrorists; and offer greater protection

for missing children and vulnerable adults, in line with the new data protection rules.

Welcoming the agreement Commissioner for Migration, Home Affairs and Citizenship Dimitris **Avramopoulos**, said: "The Schengen Information System is a vital instrument for enhancing our internal security and strengthening the management of the EU's external borders. The system lies at the heart of Schengen. With the new obligatory alerts for terrorist suspects, new alerts on return decisions and stronger interoperability with other systems for security, borders and migration management, it will help preserve free movement and the very essence of Schengen for our citizens, knowing that their Union is protecting them."

Commissioner for the Security Union Julian **King** said: "A strengthened SIS will provide police and border guards with the information they need to do their jobs and help keep Europeans safe. It is the centrepiece of information exchange in Europe and the main law enforcement database in the EU, and has contributed to almost 40,000 arrests and 200,000 serious criminals being tracked down. We have been making the SIS stronger and smarter — for example with the launch of the Automated Fingerprint Identification System earlier this year — and it will in future be a key pillar underpinning the interoperability of the EU's information systems."

The reinforced SIS will include, among others, the following upgrades:

- New alerts on criminals and return decisions: The agreed changes will allow SIS alerts to be issued for unknown persons who are wanted in connection with a crime. In addition, a new alert category for "return decisions" will be introduced to improve the enforcement of return decisions issued to irregularly staying third-country nationals;
- Greater vigilance for terrorist offences: National authorities will be obliged to create a SIS alert in cases related to terrorist offences and a new 'inquiry check' to gather essential information;
- Stronger provisions on missing children and people in need: National authorities will be able to issue preventive alerts on persons who are in need of protection, in addition to existing alerts on missing persons;
- **Enforcement of entry bans:** It will be now compulsory to insert into SIS any entry bans issued to third-country nationals preventing them from entering the Schengen area;
- Stronger data protection rules: The agreed changes will strengthen the protection of personal data, by bringing it into line with the new General Data Protection Regulation and the Police Directive on data protection;
- Improved interoperability: The reinforced SIS will make more efficient use of fingerprints, palm prints and facial images to identify persons entering the Schengen area. The upgrades are also geared towards ensuring full interoperability of the SIS with other EU systems for migration, border management and security;
- Enhanced access for EU Agencies: Europol will now have access to all alert categories in the SIS while the European Border and Coast Guard Agency operational teams will be able to access SIS for the purpose of

carrying out their tasks in the hotspots.

#### **Next Steps**

The compromise text of the three agreed Regulations on reinforced SIS will now need to be formally adopted by the European Parliament and the Council.

While the new functionalities in SIS will be implemented in different stages, with a requirement for the work to be completed by 2021, some provisions, such as the obligation for Member States to create alerts in the case of terrorism will need to be implemented immediately. The European Agency for the operational management of large-scale IT Systems in the area of freedom, security and justice, eu-LISA, will be responsible for the implementation of the technical and operational changes into the SIS.

#### **Background**

The <u>Schengen Information System (SIS)</u> is a large-scale, centralised information system that supports checks at the external Schengen borders and improves law enforcement and judicial cooperation in 30 countries throughout Europe. It currently contains around 79 million records, and was consulted 5 billion times in 2017. The SIS notably provides information on individuals who do not have the right to enter or stay in the Schengen area, persons sought in relation to criminal activities and missing persons, as well as details of certain lost or stolen objects (for example cars, firearms, boats and identity documents) and data that is needed to locate a person and confirm their identity.

Since April 2013, when SIS II started to operate, until the end of 2017 there were 800,000 hits (an average of over 450 hits per day), meaning that a person or object being checked by border guard or police matched a piece of information in the database. As a result:

- Almost 40,000 people were arrested over offences committed in another Member State;
- Almost 150,000 people were refused entry or stay in the Schengen area (having already been subject of a decision on refusal of entry or stay);
- Over 28,000 missing persons were found having crossed a border into another Member State;
- Over 180,000 people were traced to assist with a criminal judicial procedure:
- Over 200,000 travelling serious criminals and other people posing threats to security were located;
- Almost 200,000 cases were solved concerning stolen motor vehicles, misuse of identity or travel documents, stolen firearms, stolen number plates and other lost or stolen property.
- Almost 150,000 fingerprints were included in the Automated Fingerprint Identification System (AFIS) by the end of May; with up to 1,000 searches in AFIS each day.

The Commission tabled three proposals to strengthen cooperation between the Member States making use of the Schengen Information System (SIS) on  $\underline{21}$ 

<u>December 2016</u>. Today, the co-legislators, the European Parliament and the Council reached political agreement on all three proposals. The compromise text of the three agreed Regulations on reinforced SIS will now need to be formally adopted.

#### For More Information

<u>Press Release</u> — Security Union: Commission proposes to reinforce the Schengen Information System to better fight terrorism and cross-border crime

DG HOME website - Schengen Information System

# Schengen information system: agreement between the Council Presidency and the European Parliament

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On 12 June 2018, the Bulgarian Presidency of the Council and the European Parliament reached an informal agreement on three regulations on the use of the Schengen Information System:

- in the field of police and judicial cooperation in criminal matters
- in the field of border checks
- for the return of illegally staying third-country nationals

Information sharing is a key part of EU efforts to improve security and to manage migration, and the Schengen Information System (SIS) is an essential tool for this. The updated SIS rules will include new categories of alerts, closing any potential gaps and addressing new needs.

Valentin Radev, Bulgarian minister of interior.

The draft regulations address potential gaps and introduce several essential changes to the current system on the types of alert entered.

They will contribute to strengthen the fight against terrorism and serious crime, ensuring a high level of security in the EU, and will help migration management.

# Alert categories

The draft regulations introduce additional categories of alerts to the system:

- alerts issued for the purpose of **inquiry checks**, an intermediary step between discreet checks and specific checks, which allows for interviews of individuals.
- alerts on **unknown suspects or wanted persons**, which provide for the introduction into the SIS of fingerprints or palm prints discovered at the scenes of serious crimes or terrorist offences and which are considered to belong to a perpetrator.
- preventive alerts for children at risk of parental abduction, as well as children and vulnerable persons who need to be prevented from travelling for their own protection (for example, where travel might lead to the risk of forced marriage, female genital mutilation, trafficking of human beings).
- alerts for the **purpose of return**, which require the introduction of an alert in relation to return decisions issued to illegally staying third-country nationals, thus improving exchange of information in relation to return decisions.

They also **expand the list of objects** for which alerts can be issued, to include, among other, false documents and high-value identifiable objects, as well as IT equipment.

In addition, the introduction of alerts in the SIS as regards **entry bans for third-country nationals** becomes compulsory.

## Types of data

The draft regulations introduce the possibility of using **facial images** for identification purposes, in particular to ensure consistency in border control procedures. It also allows for the inclusion of a **DNA profile** to facilitate the identification of missing persons in cases where fingerprint data, photographs or facial images are not available or not suitable for identification.

### Access to data

**Europol** will be able to access all categories of data in the SIS and to exchange supplementary information with Member States SIRENE Bureaux. In addition, member states must inform Europol of any hits when a person is sought in relation to a terrorist offence. This will allow Europol's European Counter Terrorism Centre to check if there is any additional contextual information available in Europol's databases.

For the purposes set out in its mandate, the new **European Border and Coast Guard Agency** will also have access to the alert categories in SIS.

# **Next steps**

The informal agreement will now be presented to EU ambassadors for confirmation on behalf of the Council. Following this, the regulation will be submitted to the European Parliament for a vote at first reading, and subsequently to the Council for adoption.

## **Background**

The Schengen Information System is the most widely used and efficient IT system of the EU in the area of freedom, security and justice. The system contains more than 76 million alerts. In 2017 it was accessed more than 5.1 billion times by member states, triggering more than 240 000 hits on foreign alerts (alerts issued by another country).

In December 2016, the European Commission presented a legislative package to improve the SIS from a technical point of view and to respond to the development of certain forms of serious crime, including terrorism.

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