

# Challenges ahead as populations age

08/12/2021 – The COVID-19 pandemic has taken a heavy toll among elderly people although retirees have seen their pension payments well protected across OECD countries. Future pension entitlements have also been well protected thanks to the exceptional policy response to the crisis, according to a new OECD report.

[Pensions at a Glance 2021](#) says however that the long-term financial pressure from ageing persists. Pension finances deteriorated during the pandemic due to lost contributions, and shortfalls have been mainly covered by state budgets. Putting pensions systems on a solid footing for the future will require painful policy decisions,

Although life expectancy gains in old age have slowed since 2010, the pace of ageing is projected to be fast over the next two decades. The size of the working-age population is projected to fall by more than one-quarter by 2060 in most Southern, Central and Eastern European countries as well as in Japan and Korea.

Young people have been severely affected by the crisis and might see their future benefits lowered, especially if the pandemic results in longer-term scarring and difficulties in building their careers. Allowing early access to pension savings to compensate for economic hardship, as observed in some countries such as Chile, may also generate long-term problems: unless future higher savings offset these withdrawals, low retirement benefits will be the consequence.

Mandatory schemes provide an average future net replacement rate of 62% to full-career average-wage workers, ranging from less than 40% in Chile, Estonia, Ireland, Japan, Korea, Lithuania and Poland to 90% or more in Hungary, Portugal and Turkey.

Over the last two years, many countries significantly reformed earnings-related pension benefits, including Estonia, Greece, Hungary, Mexico, Poland and Slovenia. Chile, Germany, Latvia and Mexico also increased income protection for low earners. Action on retirement ages was limited. Sweden increased the minimum retirement age for public earnings-related pensions; the Netherlands postponed the planned increase while reducing the pace of the future link to life expectancy; and Ireland repealed the planned increase from 66 to 68 years. Denmark, Ireland, Italy and Lithuania have extended early retirement options.

Based on legislated measures, the normal retirement age will increase by about two years in the OECD on average by the mid-2060s. The future normal retirement age is 69 years or more in Denmark, Estonia, Italy and the Netherlands, while Colombia, Luxembourg and Slovenia will let men retire at

62. Women will maintain a lower normal retirement age than men in Colombia, Hungary, Israel, Poland and Switzerland.

Pensions at a Glance 2021 says that the biggest long-term challenge for pensions continues to be providing financially and socially sustainable pensions in the future. Many countries have introduced automatic adjustment mechanisms (AAM) in their pension systems that change pension system parameters, such as pension ages, benefits or contribution rates, when demographic, economic or financial indicators change. These automatic adjustment mechanisms are crucial to help deal with the impact of ageing.

About two-thirds of OECD countries use some form of AAM in their pension schemes, adjusting retirement ages, benefit levels and contribution rates and using an automatic balancing mechanism. OECD analysis shows that, over the years, the automatic adjustment mechanisms were sometimes suspended or even eliminated in order to avoid pension benefit cuts and retirement-age increases. Yet, compared to the alternative of discretionary changes, AAMs can be designed and implemented to generate changes that are less erratic, more transparent and more equitable across generations.

The report and country notes for France, Germany, Italy, Mexico, Spain, Sweden, the United Kingdom and the United States are available at <https://www.oecd.org/pensions/oecd-pensions-at-a-glance-19991363.htm>.

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