Ambitious reform for children and young people with SEND

Better support for children and young people with special educational needs and disabilities (SEND) is at the heart of a new national plan to level up opportunities, with a key focus on ending the postcode lottery that leaves too many with worse outcomes than their peers.

The Government's SEND and alternative provision green paper, published today (Tuesday 29 March), sets out its vision for a single, national SEND and alternative provision (AP) system that will introduce new standards in the quality of support given to children across education, health and care.

The ambitious green paper is the result of the SEND Review, commissioned to improve an inconsistent, process-heavy and increasingly adversarial system that too often leaves parents facing difficulties and delays accessing the right support for their child.

The plans to reform the system will be open for a 13-week public consultation, giving families frustrated by the existing, complicated and bureaucratic system of support the opportunity to shape how a new system will work in the future — and give them confidence that their local school will meet their children's needs so they can achieve their full potential.

Detailed proposals in the SEND and alternative provision green paper include:

- Setting **new national standards across education, health and care** to build on the foundations created through the Children and Families Act 2014, for a higher performing SEND system;
- A simplified Education, Health and Care Plan (EHCP) through digitising plans to make them more flexible, reducing bureaucracy and supporting parents to make informed choices via a list of appropriate placements tailored to their child's needs, meaning less time spent researching the right school;
- A new legal requirement for councils to introduce 'local inclusion plans' that bring together early years, schools and post-16 education with health and care services, giving system partners more certainty on who is responsible and when;
- Improving oversight and transparency through the publication of new 'local inclusion dashboards' to make roles and responsibilities of all partners within the system clearer for parents and young people, helping to drive better outcomes;
- A new national framework for councils for banding and tariffs of High Needs, to match the national standards and offer clarity on the level of support expected, and put the system on a financially sustainable footing in the future;
- Changing the culture and practice in mainstream education to be more inclusive and better at identifying and supporting needs, including through earlier intervention and improved targeted support;

- Improving workforce training through the introduction of a new **SENCo NPQ for school SENCos** and increasing the number of staff with an accredited level 3 qualification in early years settings; and
- A reformed and integrated role for alternative provision (AP), with a new delivery model in every local area focused on early intervention. AP will form an integral part of local SEND systems with improvements to settings and more funding stability.

The proposals are backed by new funding to implement them, worth £70 million. This will build on the £9 billion government investment in local authority high needs budgets next year and £2.6 billion for new places for children with SEND over the next three years.

Taken together, this is a significant, transformational investment for children who need the most support, sitting alongside recent increases to the respite and Supported Internship programmes, as part of measures to invest in the SEND system and in helping children achieve.

Education Secretary, Nadhim Zahawi, said:

Every child has the right to excellent education — particularly those with special educational needs and disabilities, who often need the most support.

We are launching this consultation because too often this isn't the case. We want to end the postcode lottery of uncertainty and poor accountability that exists for too many families, boost confidence in the system across the board and increase local mainstream and specialist education to give parents better choice.

I want to make sure everyone knows what to expect, when to expect it and where the support should come from. I know there are strongly held views and I want to hear from as many parents, teachers and children with experience of the system so they can help shape a future policy that works for them.

The proposals, part of a package of education measures being announced this week and following on from the Schools White Paper, outline a vision for a more inclusive, consistent, transparent and accountable SEND system. The emphasis is on providing the right support to children in the right place and at the right time by:

- boosting confidence in the system and raising standards all over the country;
- changing the culture of mainstream education, putting it on a par with specialist settings;
- streamlining the system from the early years to post-16 so that every

pupil receives a good foundation in support all the way through their education:

- requiring the different services involved in providing support for children with SEND, from schools and councils to healthcare providers, to work more closely together increasing accountability and scrutiny; and
- ensuring the SEND system is financially sustainable by making sure funding is targeted where it makes the most difference.

Secretary of State for Health and Social Care, Sajid Javid said:

Every child, regardless of their background, should be able to access the education they need and deserve. These plans will level up opportunities for children and young people with special educational needs.

It is vital that children, families and teachers have confidence in our education system, no matter where they live; we need to hear from them so this new national, integrated system works for the people who need it most.

Capital funding allocations worth £1.4 billion have also been published today for councils to pay for new places and improve existing provision for children and young people with SEND, or those who will benefit from high-quality AP. This funding will help stabilise local systems ahead of any further legislation from the green paper proposals.

The Government will also look to approve up to 40 new special and AP free schools in regions where they are most needed. This is in addition to over 60 special and AP free schools already in the pipeline.

Low-income families with seriously ill or disabled children will be further supported through investment of £27.3 million next year. This funding will help pay for equipment, goods or services — from washing machines and fridges to sensory and educational equipment that they might not otherwise be able to afford.

Over £10 million will also be invested to train over 200 more educational psychologists from September, to give advice and input into EHCP assessments, advise schools on how to support pupils with SEND and offer wider wellbeing support to them, their families and teachers.

The Government will work with Ofsted and the Care Quality Commission to strengthen ability to hold local areas to account against these standards.

Dame Christine Lenehan, Director of the Council for Disabled Children, said:

I am very happy to welcome this green paper. It shows that

Government has listened to the frustration across the sector and the toll that has taken on parents, children and professionals alike.

The green paper proposes a welcome framework for change which should support children and families getting the services and support they need close to home. However, this is just a framework and so the consultation response to it will be key as it develops into a programme that delivers the change we need to see. We hope that everyone takes the opportunity to respond and support that happening.

Mrunal Sisodia and Tina Emery, Co-Chairs of the National Network of Parent Carer Forums, said:

The SEND Green Paper has been a long time in coming. We welcome its publication and are pleased that the challenges faced by families, the problems in the current system and the underlying causes are so clearly recognised. This represents an opportunity to reset the SEND system and improve the opportunities and outcomes for children and young people with SEND. We encourage all parent carers to engage in the consultation processes — it is vital that the voice of families continues to be heard if we are going to make the changes we need to see.

Mark Vickers, Chair of the Alternative Provision and SEND Multi-Academy Trust CEO Network, said:

The proposals in the SEND and AP Green Paper provide a welcome opportunity to set out the important role that alternative provision can play by operating within a continuum of inclusive practice, centred on the individual needs of children and young people to ensure high quality outcomes.

These proposals are an important first step in terms of providing much needed funding stability for the sector.

Dame Rachel de Souza DBE, Children's Commissioner for England, said:

I really welcome the Special Educational Needs and Alternative Provision Green Paper, in particular the focus on children's experiences and outcomes. We know from the largest-ever survey of over half a million children 'The Big Ask' that children with Special Educational Needs or a disability, were ambitious for their future and for themselves.

These children deserve a system that matches that ambition, they or their parents shouldn't have to go to great lengths or adversity to get the support they need. These children should receive high quality support in school, where they are likely to be happier than the overall cohort and doing better. And a consistent national approach will help to overcome the local lottery in variations of quality of support.

The Green Paper proposals will help to improve these children's lives, and alongside a system that dovetails with children's social care and the Schools White Paper we will have all the pieces of the jigsaw to making the system better for them. It is on all of us working with and for children to help create a system that facilitates this, and we must now listen to as many children and families as possible to make sure that these proposals work for them.

Over the course of the Review government has listened to the experiences and insight of hundreds of children and young people, their families, sector organisations, teachers and partners. The Government's SEND and alternative provision green paper sets out a response to their feedback. The consultation will be open for 13 weeks.

Following a contract award, Premier Advisory Group will provide support throughout the Department's application and assessment process for new waves of mainstream, special and alternative provision free schools.

Vulnerable children in care or with a social worker will also continue to be supported through continued Virtual School Head (VSH) funding, backed by £16.6 million for the next financial year, to keep championing the needs of looked-after children and support them with their attainment.